

Financial Statements and Required Supplementary Information

For the Year Ended December 31, 2016

(With Independent Auditor's Report Thereon)

Financial Statements and Required Supplementary Information

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Bill Fraher, CPA
1313 Washington Street - Unit 225
Boston, MA 02118
Tel: 617-699-2877
Fax: 617-830-9393
bfraher2877@aol.com

Independent Auditor's Report

The Board of Light Commissioners Town of Middleton, Massachusetts

Report on the Financial Statements

I have audited the accompanying financial statements of the Middleton Electric Light Department an enterprise fund of the Town of Middleton, Massachusetts, as of and for the year ended December 31, 2016, and the related notes to the financial statements, as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatements, whether due to fraud or error.

Auditor's Responsibility

My responsibility is to express an opinion on these financial statements based on my audit. I conducted my audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of a material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Department's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Department's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting principles used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinion.

Opinion

In my opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Middleton Electric Light Department of the Town of Middleton, Massachusetts,

as of December 31, 2016, and the changes in financial position and cash flows for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Other Matters

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis on pages 5 through 7 and the schedules of net pension liability and pension contributions on page 26 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Government Auditing Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. I have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge obtained during the audit of the basic financial statements. I do not express an opinion or provide any assurance on the information because the limited procedures do not provide sufficient evidence to express an opinion or provide any assurance.

As discussed in Note 1, the financial statements present only the Middleton Electric Light Department and do not purport to, and do not, present fairly the financial position of the Town of Middleton, Massachusetts as of December 31, 2016, and the changes in its financial position and its cash flows in conformity with accounting principles generally accepted in the United States of America.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards I have also issued my report dated August 9, 2017 on my consideration of the Middleton Electric Light Department's internal control over financial reporting and on my tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Middleton Electric Light Department's internal control over financial reporting and compliance.

Bill Fraher, CPA August 9, 2017



Bill Fraher, CPA
1313 Washington Street - Unit 225
Boston, MA 02118
Tel: 617-699-2877
Fax: 617-830-9393
bfraher2877@aol.com

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Board of Light Commissioners Town of Middleton, Massachusetts

I have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Middleton Electric Light Department (the Department), an enterprise fund of the Town of Middleton, Massachusetts, as of and for the year ended December 31, 2016, and the related notes to the financial statements, and have issued my report thereon dated August 9, 2017.

Internal Control Over Financial Reporting

In planning and performing my audit of the financial statements, I considered the Department's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing my opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Middleton Electric Light Department's internal control. Accordingly, I do not express an opinion on the effectiveness of the Middleton Electric Light Department's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Department's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charges with governance.

My consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during my audit I did not identify any deficiencies in internal control that I consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Middleton Electric Light Department's financial statements are free of material misstatement, I performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of my audit and, accordingly, I do not express such opinion. The results of my tests disclosed no instances of noncompliance or other matters that are required to be reported herein under Government Auditing Standards.

I noted certain matters that I reported to management and Board of the Middleton Electric Light Department in a separate letter dated August 9, 2017.

Purpose of this Report

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This purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Department's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Department's internal control and compliance. Accordingly, this communication is not suitable for any other purpose

Bill Fraher, CPA August 9, 2017

MANAGEMENT'S DISCUSSION AND ANALYSIS

In this section of the financial statements, the management of the Middleton Electric Light Department (the Department) provides a narrative discussion of the amounts that appear in the Department's Statement of Net Position, Statement of Revenues, Expense and Changes in Net Position and Statement of Cash Flows. This discussion is provided to present an overview of the Department's year end financial position for December 31, 2016 and the results of operations for the year then ended.

Overview of the Financial Statements

The Department's basic financial statements include the Statement of Net Position, Statement of Revenues, Expense and Changes in Net Position and Statement of Cash Flows. Notes follow these financial statements to present additional information on some of the amounts in the financial statements. Each of these statements is described below.

- The Statement of Net Position is designated to indicate our financial position as of a specific point in time. At December 31, 2016, our net position is \$19,952,479, which is an increase of \$777,169 (4.1%) from the prior year amount of \$19,175,479. Of the total net position at December 31, 2016, \$9.5 million is the net investment in capital assets, \$.2 million is restricted for future rate relief and \$10.3 million is unrestricted.
- The Statement of Revenues, Expenses and Changes in Net Position shows our operating results and reveals how much, if any, profit was made for the year. This statement shows a total increase in net position (net income) of \$777,169 for the year ended December 31, 2016, compared with a net income of \$1,030,186 for the year ended December 31, 2015. This difference was due mainly to higher other operating expenses (OPEB contribution and pensions) and a decrease in investment income due to market returns.
- The Statement of Cash Flows provides information about the cash receipts and cash payments during the year. A review of our Statement of Cash Flows indicates that cash receipts from operating activities adequately cover our operating expenses.
- The Department continues to accrue its Other Post-Employment Benefits (OPEB) liability and Net Pension Liability. The total OPEB liability in the financial statements at December 31, 2016 is \$524,473. The total unfunded actuarial liability as of the most recent actuarial valuation (July 1, 2016) is \$918,974. The Department began funding this liability in 2016 with a \$250,000 contribution to the OPEB trust. The total Net Pension Liability (NPL) in the financial statements is \$3,842,901 with pension related deferred outflows of \$402,880 and deferred inflows of \$75,215. The NPL is being amortized through increased assessments from the Essex Regional Retirement System with a target date of 2035 for full liability amortization.

MANAGEMENT'S DISCUSSION AND ANALYSIS

Summary financial information is presented below.

Summary of Net Position

	<u>2016</u>	<u>2015</u>
Current Assets	\$15,652,769	\$14,888,632
Noncurrent Assets	<u>9</u> .4 <u>65,661</u>	<u>9,546,011</u>
Total Assets	<u>25,118,430</u>	24,434,643
Deferred Outflows	402,880	<u>0</u>
Current Liabilities	1,050,400	1,202,251
Noncurrent Liabilities	<u>4,443,216</u>	<u>4,042,825</u>
Total Liabilities	<u>5,493,616</u>	<u>5,245,076</u>
Deferred Inflows	<u>75,215</u>	14,257
Net Position:		
Invested in Capital Assets, Net of Related Debt	9,465,661	9,546,044
Restricted	202,071	202,072
Unrestricted	<u>10,284,747</u>	<u>9,427,227</u>
Total Net Position	<u>\$19,952.479</u>	<u>\$19,175,310</u>

Larger changes are: 1) an increase in cash and investments due to current year net income; 2) an increase in deferred outflows due to pensions; 3) a decrease in the net pension liability and 3) increase in net assets due to net income.

Summary of Changes in Net Position

	<u>2016</u>	<u>2015</u>
Operating Revenues	\$13,777,574	\$13,685,162
Operating Expenses	<u>13,092,925</u>	12,813,348
Operating Income	684,649	871,814
Nonoperating Revenues (Expenses)	92,520	158,372
Changes in Net Position	777,169	1,030,186
Beginning Net Position	<u>19,175,310</u>	18,145,124
Ending Net Position	<u>\$19.952.479</u>	<u>\$19,175,310</u>

MANAGEMENT'S DISCUSSION AND ANALYSIS

Financial Highlights

Operating revenues increased, totaling \$13,685,162 for 2015 and \$13,777,574 for 2016, an increase of 0.7%. Actual customer kilowatt hour sales to customers decreased approximately 0.8% and overall revenue from customer charges increased 0.7%. There were no rate changes in 2016 except for a restructuring of residential rates in May, 2016 which increased revenue slightly.

Operating expenses increased from \$12,813,348 in 2015 to \$13,092,925 in 2016, an increase of 2.2%. This was mainly due to an increase in pension expenses and OPEB trust funding.

The Department saw its investment income decrease from \$398,372 in 2015 to \$312,520 in 2016 due to less favorable investment returns in 2016 (market factors).

Capital Assets & Debt Administration

Total net capital assets were \$9,546,011 at December 31, 2015 and \$9,465,661 at December 31, 2016, a decrease of 0.8%. Capital assets include land, buildings, structures and improvements, equipment and furnishings and infrastructure. There were approximately \$642,000 in capital additions in 2016, the largest for various line infrastructure improvements. Additions, net of retirements, were less than depreciation for the year resulting in the decrease in net capital assets.

The Department has no outstanding debt at December 31, 2016 nor was any debt outstanding during the year.

Requests for Information

This financial report is designed to provide a general overview of the Middleton Electric Light Department's finances for all those interested in the Department's financial operations. Questions concerning any of the information in this report or requests for additional financial information should be addressed to:

Manager Middleton Electric Light Department Middleton, MA 01834

Middleton Electric Light Department

Statement of Net Position December 31, 2016

<u>Assets</u>		
	 _	

Current assets:		
Cash and cash equivalents - unrestricted	\$	2,466,590
Cash and cash equivalents - restricted		151,227
Investments		9,515,326
User charges receivable, net		1,392,326
Other accounts receivable		59,967
Unbilled revenue		150,498
Inventory		621,883
Prepaid expenses		1,293,071
Other current assets	_	1,881
Total current assets	_	15,652,769
Noncurrent assets:		
Capital assets, net	_	9,465,661
Total noncurrent assets	_	9,465,661
Total assets	\$	25,118,430
Deferred Outflows		
Deferred outflows related to pensions		402,880
<u>Liabilities</u> Current Liabilities: Accounts payable	\$	657,148
Customer deposits		151,227
Other current liabilities		242,025
Total current liabilities		1,050,400
Noncurrent liabilities:		
Accrued compensated absences		75,842
Other post-employment benefits		524,473
Net pension liability		3,842,901
Total noncurrent liabilities		4,443,216
Total liabilities	_	5,493,616
<u>Deferred Inflows</u>		
Deferred inflows related to pensions		75,215
Net Position		
Net investment in capital assets		9,465,661
Restricted		202,071
Unrestricted		10,284,747
Total net position	\$	19,952,479

Middleton Electric Light Department

Statement of Revenues, Expenses and Changes in Net Position For the Year Ended December 31, 2016

Operating revenues:		
Charges for services	\$	13,629,964
Other operating revenues		147,610
o and operating vereinage		
Total operating revenues		13,777,574
rotal operating revenues		
Operating expenditures:		
Purchased power and production		9,732,078
Other operating expenses		2,745,737
• • •		• •
Depreciation		615,110
T 4.1		40 000 005
Total operating expenditures		13,092,925
Operating income		684,649
Nonoperating revenues (expenses):		
Interest income		312,520
Payment in lieu of taxes		(220,000)
Total nonoperating revenues (expenses)		92,520
Changes in net position		777,169
		777,100
Net position, beginning of year		19,175,310
Net position, beginning or year		19,170,310
Nick westking and of year	•	40.050.470
Net position, end of year	\$	19,952,479

Statement of Cash Flows Year Ended December 31, 2016

Cash flows from operating activities:		
Cash received from customers	\$	13,669,388
Cash paid to suppliers	•	(11,103,655)
Cash paid to employees		(1,602,875)
Payment in lieu of taxes (operating transfer)		(220,000)
Net cash provided by operating activities		742,858
Cash flows from investing activities:		
Interest on deposits and investments		312,519
Purchase and sales of investments (net)		(197,949)
Taronado ana daros or invocanionio (no.)		
Net cash provided by capital and related financing activities:		114,570
Cash flows from capital and related financing activities:		
Capital expenditures		(534,759)
ouplied experiences		(001,700)
Net cash provided by capital and related financing activities:		(534,759)
,,,,,,,		
Net increase in cash and cash equivalents		322,669
Cash and cash equivalents, beginning of year		2,295,148
Cash and cash equivalents, end of year	\$	2,617,817
Reconciliation of operating income to net cash provided		
By operating activities:		
Operating income (loss)	\$	684,649
Depreciation, bad debts & reserve	Ψ	615,110
Payment in lieu of taxes (operating transfer)		(220,000)
(Increase)/Decrease in accounts receivable		(40,666)
(Increase)/Decrease in accounts receivable (Increase)/Decrease in unbilled revenue		(38,081)
(Increase)/Decrease in inventory		(95,459)
· · · · · · · · · · · · · · · · · · ·		(69,313)
(Increase)/Decrease in prepaid expenses		(123,852)
Increase/(Decrease) in accounts payable Increase/(Decrease) in customer deposits		(29,439)
Increase/(Decrease) in other current liabilities		1,440
Increase/(Decrease) in OPEB liability		(168,725)
Increase/(Decrease) in OPEB liability Increase/(Decrease) in net pension liability and related deferra	ale	222,764
Increase/(Decrease) in other liabilities	213	4,430
morease/peorease/ in outer liabilities		4,430
Net cash provided by operating activities	\$	742,858

Fiduciary Fund Statement of Fiduciary Net Position Year Ended December 31, 2016

		OPEB Trust
<u>Assets</u>		
Current assets:		000 500
Cash and cash equivalents	•	260,583
Investments	\$	
Total assets		260,583
Liabilities		
Current Liabilities:		
Other Liabilities	\$	
Total liabilities		
Net Position		
Held in trust for retiree insurance benefits		260,583
	_	
Total net position	\$	260,583

Fiduciary Fund Statement of Changes in Fiduciary Net Position Year Ended December 31, 2016

	OPEB Trust Fund
Additions Contributions:	
	\$ 250,000
Total contributions	250,000
Investment income:	
Interest and dividend income	10,583
Total investment income	10,583
Total additions	260,583
<u>Deductions</u>	
Benefits	
Total deductions	
Change in net position	260,583
Net position - beginning of year	
Net position - end of year	\$ 260,583

Notes to Financial Statements Years Ended December 31, 2016

1. Summary of Significant Accounting Policies

A. Introduction

The Town of Middleton Electric Light Department (the Department) was incorporated in 1912. The Department operates under the provisions of Chapter 164 of the Massachusetts General Laws with an elected Board of Light Commissioners.

The Department complies with accounting principles generally accepted in the United States of America (GAAP). The Department's accounting records are required to conform to the accounting standards set by the Commonwealth of Massachusetts Department of Public Utilities (DPU), which differ from GAAP. Certain adjustments have been made to present the Department's financial statements in accordance with GAAP.

B. Reporting Entity

The financial statements present information only on activities of Town of Middleton Electric Light Department and do not purport to, and do not, present fairly the financial position of the Town of Middleton, Massachusetts as of December 31, 2016, and the changes in its financial position and cash flows, where applicable, in conformity with accounting principles generally accepted in the United States of America. The Department is presented as an enterprise fund in the Town of Middleton, Massachusetts' financial statements.

C. Regulation and Operation

Under Massachusetts law, electric rates of the Department are set by the Board of Commissioners and may be changed once every three months. Rate schedules are filed with the DPU. While the DPU exercises general supervisory authority over the Department, rates are not subject to DPU approval. Rates must be set such that net earnings from operations do not exceed 8% of the cost of utility plant, unless prior year losses are being recaptured.

D. Basis of Accounting

I. Basis of Presentation

The financial condition and results of operations of the Department are presented as of and for the year ended December 31, 2016.

II. Basis of Accounting

The Department is considered a proprietary fund type. As such, the financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. The Department also distinguishes between operating an nonoperating revenues and expenses, based on whether the items relate to the primary operation of providing electric service.

Notes to Financial Statements Years Ended December 31, 2016

1. Summary of Significant Accounting Policies (continued)

D. Basis of Accounting (continued)

III. Cash Equivalents

For purposes of the statement of cash flows, the Department considers investments with original maturities of three months or less when purchased to be cash equivalents.

IV. Inventory

Inventory is carried at cost, calculated on an average cost basis.

V. Utility Plant in Service

Utility plant in service is recorded at historical cost. Depreciation is calculated on a straight-line basis. Depreciation rates are as follows: buildings and structures - 50 years; utility plant infrastructure (poles, meters, transformers, etc.) - 20 to 33 years; other capital assets - 10 to 20 years.

An amount equal to annual depreciation expense is transferred by the Department from unrestricted cash to a segregated depreciation cash fund. This fund is utilized in accordance with DPU regulations for certain additions to utility plant in service. The Department charges maintenance costs to expense when incurred. Replacements and betterments are charged to utility plant when purchased or when placed in service, according to DPU requirements. At the time plant is retired, the cost of plant, less accumulated depreciation and any salvage value, is recorded as a reduction of the related accounts.

VI. Accrued Vacation and Sick Leave

Vacation time for Department employees varies from one to six weeks, based on years of service. In addition, employees are eligible to "buy back" a percentage of accrued sick time, subject to certain restrictions, at retirement. The total amount of accrued vacation and sick leave payable at December 31, 2016 is presented in the financial statements.

VII. Deferred Outflows/Inflows of Resources

In addition to assets and liabilities, proprietary and fiduciary fund statements may present deferred outflow and deferred inflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will be recognized as an outflow (expense/expenditure) at that time. Deferred inflows of resources represent acquisition of net position that applies to a future period and will be recognized as an inflow (revenue) at that time. In the financial statements, certain items related to the net pension liability, if applicable, are presented as deferred inflows and outflows of resources.

VIII. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Essex Regional Retirement System (the System) and additions to/deductions from the System's fiduciary net position have been determined on the same basis as they are reported by the

Notes to Financial Statements Years Ended December 31, 2016

1. Summary of Significant Accounting Policies (continued)

D. Basis of Accounting (continued)

VIII. Pensions (continued)

System. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

IX. Other Post-Employment Benefits

In additions to pensions, the Department provides health and life insurance benefits for current and future retirees and their spouses.

X. Operating Revenues

Revenues are based on rates established by the Department and are applied to customers' consumption of electricity. The Department utilizes a fuel cost adjustment, whereby fluctuations in the cost of power can be adjusted monthly on customer bills without a change to the basic rate structure. All customers are allowed a discount on a portion of their electric bill if paid within fifteen days which is recorded as revenue when forfeited.

XI. Taxes

The Department is exempt from state and federal income taxes and local property taxes. The Department pays an in lieu of tax payment to the Town of Middleton based on an annual vote by the Board of Commissioners.

XII. Use of Estimates

In preparing the Plant's financial statements, management is required to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

2. Cash and Investments

Cash of the Plant is in control of the Town Treasurer, as required by state law. State and local statutes place certain limitations on the nature of deposits and investments available to the Plant. Cash and cash equivalents in any one financial institution may not exceed certain levels without collateralization by the financial institutions involved. Separate accounts are maintained for the Plant's depreciation fund, stabilization fund and customer meter deposits fund. Operating cash is pooled with Town funds in various Town bank accounts.

The Plant maintains a depreciation and stabilization fund, which are designations allowed per DPU regulations. Subject to certain restrictions, these amounts are available for general Plant operations and are included in the financial statements as unrestricted cash and cash equivalents. Customer meter deposits are presented as restricted cash and cash equivalents, as these amounts are available to the Plant only if a customer account is terminated with an outstanding balance.

Notes to Financial Statements Years Ended December 31, 2016

2. Cash and Investments (continued)

At year-end, the Department's carrying amount of <u>segregated</u> bank deposits was \$153,278. The bank balance of these Department segregated funds maintained by the Town Treasurer was \$156,076. In addition to the segregated funds, there was \$2,369,066 of operating cash pooled within various Town accounts. Bank deposits are pooled with, or in the same financial institution as, Town operating funds and, therefore, specific collateralization information on these amounts is not available. In addition to bank deposits, \$1,397 was invested with the Municipal Light Departments of Massachusetts Reserve Trust, an investment pool authorized under state statutes. This is considered part of cash equivalents in the financial statements.

At year-end, the investment balances for the Plant were as follows:

Type of Investment	Fair Value
US government securities	\$694,441
Equities	3,493,243
Certificates of deposit	1,735,898
Municipal bonds	2,189,232
Corporate bonds	1,402,512
Mutual and money market funds (cash equivalents)	<u>353,699</u>
Total investments	<u>\$9,869,025</u>

Of the above amounts, maturities are as follows: 1) for US Government Securities, \$97,630 between two and five years and \$596,811 beyond five years; 2) for certificates of deposit, \$24,990 between one and two years, \$591,399 between two and five years and \$1,119,509 beyond five years; 3) for municipal bonds \$439,574 between two and five years and \$1,749,658 beyond five years; and 4) for corporate bonds \$310,879 between two and five years and \$1,091,633 beyond five years.

The US government and agency securities investments are rated Aaa by Moody's Investor Services and AA+ by Standard and Poor's. Municipal bonds are rated \$336,156 as AAA and \$1,853,076 as AA to A and corporate bonds are rated \$95,689 as AAA, \$872,696 as AA to A and \$434,127 are rated BBB by Standards and Poor's. Mutual funds, money market funds and certificates of deposit are not rated.

The Department holds investments that are measured at fair value on a recurring basis. Because investing is not a core part of the Department's mission, the Department determines that disclosures related to these investments only need to be disaggregated by major type. The Department chooses a narrative format for the fair value disclosures.

The Department categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs use to measure the fair value of an asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. At December 31, 2016, Department investments are categorized as follows: Level 1 - \$694,441 US government securities, \$3,493,243 equities and \$353,699 mutual and money market funds; Level 2 - \$2,189,232 municipal bonds and \$1,402,512 corporate bonds; \$1,735,898 certificates of deposit are not classified.

Notes to Financial Statements Years Ended December 31, 2016

3. Accounts Receivable

The following is a summary of accounts receivable as of December 31, 2016.

	<u>2016</u>
Customer accounts receivable	\$1,426,430
Other accounts receivable	38,724
Purchased power credits receivable	21,243
Allowance for uncollectible accounts	(34,104)
Total accounts receivable net	\$1 452 293

Of the total customer accounts receivable at December 31, 2016 of \$1,426,430, \$1,135,845 relates to the December, 2016 power bills due from customers (due in January).

4. Prepaid Expenses

At December 31, 2016, the Department has total prepaid expenses of \$1,293,071. Most of the prepaid expense amount represents a deposit used to facilitate timely payments of certain monthly power invoices.

5. Capital Assets

The following is a summary of the Department's capital assets for the year ended December 31, 2016.

	Beginning Balance	Additions	Transfers and Reductions	Ending <u>Balance</u>
Capital assets not being depreciated:				
Land and land improvements	<u>327,323</u>	=	=	<u>327,323</u>
Total capital assets not being depreciated	<u>327,323</u>	=	=	<u>327,323</u>
Capital assets being depreciated:				
Buildings and improvements	1,264,874	-	(1)	1,264,875
Equipment	2,434,087	42,433	3,999	2,472,521
Infrastructure	<u>16,614,378</u>	492,326	135.002	<u>16.971,702</u>
Total capital assets being depreciated	20,313,339	<u>534,759</u>	<u>139,000</u>	20,709,098
Less accumulated depreciation for:				
Buildings and improvements	(554,919)	(25,298)	-	(580,217)
Equipment	(1,786,183)	(99,595)	(3,999)	(1,881,779)
Infrastructure	(8,753,549)	(490,217)	(135.002)	<u>(9,108,764)</u>
Total accumulated depreciation	(11,094,651)	<u>(615,110)</u>	(139,001)	(11,570,760)
Capital assets being depreciated, net	<u>9,546,011</u>	(80,351)	Ш	<u>9,465,661</u> .
Total capital assets, net	<u>9.546.011</u>	(80,351)	<u>(1)</u>	<u>9,465,661</u>

Notes to Financial Statements Years Ended December 31, 2016

6. Other Post-Employment Benefits (OPEB)

The Department was required to implement GASB 45, Accounting and Financial Reporting by Employers for Post-Employment Benefits Other Than Pensions, for the 2009 financial statements. The Department established the net OPEB obligation at January 1, 2009 at zero and is applying the measurement and recognition requirements for the remaining amounts of GASB 45 on a prospective basis.

Plan Description - The Department provides for certain health care benefits in accordance with Massachusetts General Law Chapter 32B, to employees who retire in accordance with various predetermined years of service and under various age requirements under a single employer defined benefit plan. Changes to plan design and contribution rates must be negotiated through the collective bargaining process.

As of the most recent valuation date of July 1, 2016, the number of Plan participants is as follows:

Active employees	16
Retirees and beneficiaries	2
Total	<u>18</u>

Funding Policy - Contribution requirements are negotiated as part of the collective bargaining process. Currently, members receiving these benefits contribute 40% of the cost of the plans. The cost of administering the plan is paid for by the Town.

Annual OPEB Cost and Net OPEB Obligation - The Department's annual OPEB cost (expense) is calculated based on the annual required contribution (ARC) of the employer, an actuarially determined amount that is calculated in accordance with GASB 45 parameters. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed thirty years. The components of the Department's annual OPEB cost for the year, the actual contribution to the plan and changes to the Department's net OPEB obligation are presented in the following table.

Annual required contribution	\$73,202
Interest on OPEB obligation	34,660
Amortization of actuarial gains and losses	34,891
Adjustment to annual required contribution	<u>(42,947)</u>
Annual OPEB cost	99,806
Contribution to OPEB trust	(250,000)
Expected employer contribution	(18,531)
Increase (decrease) in net OPEB obligation	(168,725)
Net OPEB obligation - beginning of year	693,198
Net OPEB obligation - end of year	<u>\$524,473</u>

Notes to Financial Statements Years Ended December 31, 2016

6. Other Post-Employment Benefits (OPEB) (continued)

The Department's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation for the year is as follows:

Fiscal Year	Annual	Percentage of Annual	Net OPEB
Ended	OPEB Cost	OPEB Cost Contributed	Obligation
12/31/2016	\$99,806	271%	\$524,473
12/31/2015	\$86,836	36%	\$693,198
12/31/2014	\$83,292	36%	\$637,351

Funding Status and Funding Progress - The funded status of the plan at July 1, 2016, the most recent actuarial valuation, was as follows:

Actuarial Valuation <u>Date</u>	Actuarial Value of Assets (A)	Actuarial Accrued Liability (AAL) Entry Age Normal Cost (B)	Unfunded AAL (UAAL) (B-A)	Funded Ratio (A/B)	Covered Payroll (C)	UAAL as a Percentage Of Covered Payroll ((B-A)/C)
7/1/2016	\$246,583	\$1,165,556	\$918,973	21%	\$1,598,393	57%
7/1/2014	\$0	\$1,012,427	\$1,012,427	0%	\$1,046,715	98%

The actuarial valuation of an ongoing plan involves estimates of the value of the reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and healthcare cost trends. Amounts determined regarding funding status of the plan and the annual required contribution of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

Methods and Assumptions - Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The following additional information is provided as of the latest actuarial valuation:

Valuation date
 Actuarial cost method
 Amortization method
 July 1, 2016
 Entry age normal
 30 years, level dollar

• Remaining amortization period 21 years, as of December 31, 2016

Interest discount rate
Medical cost trend
5.00%
5%

7. Notes and Bonds Payable

The Department did not have any outstanding short or long-term debt during 2016. At December 31, 2016, the Department has no unauthorized and unissued debt.

Notes to Financial Statements Years Ended December 31, 2016

8. Pension Plans

<u>Plan Description:</u> Department employees are provided with pensions through the Essex Regional Retirement System, a cost sharing, multiple employer defined benefit plans administered by the Essex Regional Retirement Board and regulated by the Massachusetts Public Employee Retirement Administration Commission (PERAC). Chapter 32 of the Massachusetts General Laws (MGL) grants the authority to establish and amend benefit terms. The System issues an annual public report and audited financial statements that can be obtained at essexregional.com.

<u>Benefits Terms</u>: Membership in the System is mandatory for all full-time employees and non-seasonal employees who, in general, regularly work more than twenty hours per week.

The System provides retirement, disability and death benefits. Benefit payments are based on a member's age, length of creditable service, level of compensation and group classification. Retirement benefits are determined as follows. For employees hired prior to April 2, 2012, the system provides for retirement benefits up to a maximum of 80% of a member's highest three-year average annual rate of compensation. For employees hired on or after April 2, 2012, it is a maximum of 80% of a member's highest consecutive five-year average or, if greater, during the last five years (consecutive or not) preceding retirement. Employees may elect early retirement after 20 years of service or at any time after attaining age 55 (age 60 if hired on or after April 2, 2012) with 10 years eligible service.

System members who become permanently and totally disabled may be eligible to receive a disability retirement allowance. Disability benefits are based on a number of factors, including the member's age, compensation, veteran status, years of service and whether or not the disability is work related. In addition, certain death benefits exist for beneficiaries who die in active service.

Cost of living adjustments (COLAs) granted between 1981 and 1997 are the responsibility of the Commonwealth. Beginning in 1998, funding COLAs became the responsibility of the System.

Contributions: Chapter 32 of MGL governs the contributions of plan members and member employers. Employees contribute 5% of regular compensation if employed prior to January 1, 1975; 7% if first employed from January 1, 1975 to December 31, 1983; 8% of the first \$30,000 and 10% thereafter if first employed on or after January 1, 1984; and 9% of the first \$30,000 and 11% thereafter if first employed on or after January 1, 1998. The Department's contribution reflects its share of the system-wide actuarial determined contribution, in accordance with Chapter 32 Section 22D of MGL, apportioned among all System employers based on an annual employer normal cost and amortization payments to pay the unfunded net pension liability in full by fiscal year 2035. Contributions to the System by the Department for the year ended December 31, 2015 were \$289,291.

<u>Return of Contributions</u>: Employee contributions may be returned to the participants upon leaving Department employment prior to retirement, within certain age and length of employment restrictions, as prescribed by the Massachusetts General Laws.

<u>Net Pension Liability, Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u>

At December 31, 2016, the Department reported a liability of \$3,842,901 for its proportionate share of the net pension liability. The net pension liability was measured at December 31, 2016, and the

Notes to Financial Statements Years Ended December 31, 2016

8. Pension Plans (continued)

total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2016 rolled forward to December 31, 2016. There were no material changes made in this update to the actuarial assumptions or to the retirement terms since the last actuarial valuation. The Department's proportion of the net pension liability was based on a projection of the Department's long-term share of contributions to the pension plan relative to the projected contributions of all participating members, actuarially determined. At December 31, 2016, the Department's proportion was 0.9974%.

For the year ended December 31, 2016, the Department recognized pension expense of \$458,956. At December 31, 2016 the Department reported deferred outflows as follows: \$168,338 for net difference between projected and actual investment earnings, \$162,866 for changes in assumptions and \$71,676 for changes in proportion and differences between employer contributions and proportionate share of contributions and reported deferred inflows as follows: \$69,205 for the difference between expected and actual experience and \$6,010 for changes in proportion and differences between employer contributions and proportionate share of contributions. This amount will be recognized in pension expense as follows:

Fiscal year ended December 31:	
2017	\$90,492
2018	\$90,492
2019	\$94,145
2020	\$44,664
2021	7,872
Thereafter	**

<u>Actuarial Assumptions:</u> The total pension liability in the January 1, 2016 actuarial valuation was determined using the following actuarial assumptions applied to all periods included in the measurement:

Actuarial cost method	Entry Age Normal Cost Method
Amortization method	The total appropriation is set to increase annually by 7.74% for five years, then by 6.36% for one year and 4% increases thereafter until the final year when it will be 3.89%.
Asset valuation method	Market value adjusted by accounts payable and receivables
Projected salary increases	3% of the first \$13,000 of a member's retirement allowance is assumed every year
Remaining amortization period	18 years for the fresh start base.
Investment rate of return	7.75% per annum
Salary increases	7.5% year one, 6.5% year two, 6.0% year three, 5.5% year four, 5.0% year five, 3.75% ultimate rate

Mortality rates were based on the RP-2000 Mortality Table (sex distinct) projected with scale BB and generational mortality. During employment, the healthy employee mortality table is used. Postemployment the healthy annuitant table is used. For disabled life, the mortality rates were based on the RP-2000 Mortality Table set forward two years. Death is assumed to be the same cause as the disability 40% of the time.

Notes to Financial Statements Years Ended December 31, 2016

8. Pension Plans (continued)

The long-term rate of return on pension plan investments was determined using a building-block method in which the best-estimate ranges of expected future rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic rates of return for each major asset class are summarized in the following table:

	<u>Target</u>	Long-Term Expected
Asset Class	Allocation	Real Rate of Return
Global Equity		
Large Cap equities	14.5%	7.5%
Small/mid cap equities	3.5%	7.75%
International equities	16%	7.83%
Emerging international equities	6%	9.61%
Core Fixed Income		
Core bonds	5%	4%
20+ year treasuries	5%	3.75%
TIPS	3%	3.75%
Value Added Fixed Income		
High-yield bonds	1.5%	5.75%
Bank loans	1.5%	6%
EMD (external)	1%	5.75%
EMD (local currency)	2%	6.5%
Private debt	4%	9.06%
Private equity	10%	9.5%
Real estate	10%	6.5%
Timberland	4%	6%
Hedge funds/other	<u>13%</u>	6.48%
Total	<u>100%</u>	

<u>Discount Rate:</u> The discount rate used to measure the total pension liability was 7.75%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rates and that contributions will be made at the actuarially determined contribution rate. Based on those assumptions, the System's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Department's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate: The following presents the Department's proportionate share of the net pension liability of the System calculated using the discount rate of 7.75%, as well as what the Department's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.75%) or 1-percentage-point higher (8.75%) than the current rate:

1% Decrease (6.75%)	Current Discount Rate (7.75%)	1% Increase (8.75%)
\$4,710,129	\$3,842,901	\$3,201,301

Notes to Financial Statements Years Ended December 31, 2016

9. Commitments

The Department is a Participant in certain Projects of the Massachusetts Municipal Wholesale Electric Company (MMWEC). MMWEC is a public corporation and a political subdivision of the Commonwealth of Massachusetts created as a means to develop a bulk power supply for its Members and other utilities. MMWEC is authorized to construct, own or purchase ownership interests in and to issue revenue bonds to finance electric facilities (Projects). MMWEC has acquired ownership interests in electric facilities operated by other entities and also owns and operates its own electric facilities. MMWEC sells all of the capability (Project Capability) of each of its Projects to its Members and other Utilities (Project Participants) under Power Sales Agreements (PSAs). Among other things, the PSAs require each Project Participant to pay its pro rata share of MMWEC's costs related to the Project, which costs include debt service on revenue bonds issued by MMWEC to finance the Project, plus 10% of MMWEC's debt service to be paid into a Reserve and Contingency Fund. In addition, should a Project Participant fail to make payment when due, other Projects Participants may be required to increase (step-up) their payments and correspondingly their Participants' share of Project Capability to an additional amount not to exceed 25% of their original Participants' share of Project Capability. Project Participants have covenanted to fix, revise, and collect rates at least sufficient to meet their obligations under the PSAs.

MMWEC has issued separate issues of revenue bonds for each of its eight Projects, which are payable from, and secured solely by, the revenues derived from the Project to which such issue relates plus available funds pledged under the Amended and Restated General Bond Resolution with respect to the bonds of that project. The MMWEC revenues derived from each Project is used solely to provide for the payment of the bonds of any bond issue relating to such Project and to pay MMWEC's cost of owning and operating such Project and are not used to provide for the payment of the bonds of any bond issue relating to any other Project.

MMWEC operates the Stony Brook Intermediate Project and Stony Brook Peaking Project, both fossil-fueled power plants. MMWEC has a 3.7% interest in the W.F. Wyman Unit No. 4 plant, owned and operated by subsidiaries of FPL Energy Wyman IV, LLC, a subsidiary of NextEra Energy Resources, LLC, and a 4.8% ownership interest in the Millstone Unit 3 nuclear unit operated by Dominion Nuclear Connecticut, Inc. (DNCI) the majority owner and indirect subsidiary of Dominion Resources, Inc. DNCI also owns and operates Millstone Unit 2 nuclear unit. The operating license for Unit 3 extends to November 25, 2045.

A substantial portion of MMWEC's plant investment and financing program is an 11.6% ownership interest in the Seabrook Station nuclear generating unit operated by NextEra Energy Seabrook Resources, LLC, the majority owner and indirect subsidiary of Next Era Energy Resources, LLC. The operating license for Seabrook Station extends to March 15, 2030. NextEra Seabrook has applied to extend the Seabrook Station operating license for an additional 20 years.

Pursuant to the PSAs the MMWEC Seabrook and Millstone Project Participants are liable for their proportionate share of the costs associated with decommissioning the plants, which costs are being funded through monthly Project billings. The Project Participants are also liable for their proportionate share of the uninsured costs of a nuclear incident that might be imposed under the Price-Anderson Act. Originally enacted in 1957, the Act has been renewed several times. In July, 2005, Congress extended the Act through the end of 2025.

The Department has entered into PSAs and Power Purchase Agreements (PPAs) with MMWEC. Under both the PSAs and PPAs, the Department is required to make certain payments to MMWEC

Notes to Financial Statements Years Ended December 31, 2016

9. Commitments (continued)

payable solely from Department revenues. Under the PSAs, each Participant is unconditionally obligated to make payments due to MMWEC whether or not the Project(s) is completed or operating and notwithstanding the suspension or interruption of the output of the Project(s).

MMWEC is involved in various legal actions, the outcome of which, in the opinion of MMWEC management, will not have a material adverse effect on the financial position of MMWEC. As of December 31, 2016, total capital expenditures amounted to \$1,636,374,000, of which \$39,689,000 represents the amount associated with the Department's Project Capability. MMWEC's debt outstanding for the Projects from Power Supply System Revenue Bonds totals \$55,795,000, of which \$1,752,000 is associated with the Department's share of Project Capability. As of December 31, 2016, MMWEC's total future debt service requirement on outstanding bonds issued for Projects is \$59,281,000, of which \$1,866,000 is anticipated to be billed to the Department in future years. The aggregate amount of the Department's required payments under the PSAs and PPAs, exclusive of Reserve and Contingency Fund billings, to MMWEC at December 31, 2016 and estimated for future years is shown below.

For years ended December 31,	2017	\$ 1,518,000
	2018	\$ 40,000
	2019	\$ <u>307,000</u>
	Total	<u>\$ 1,865,000</u>

In addition, the Department is required to pay its share of the Operation and Maintenance (O&M) costs of the Projects in which they participate. The Department's total O&M costs including debt service under the PSAs were \$3,403,000 and \$3,478,000 for the years ended December 31, 2016 and 2015, respectively.

10. Power Contracts

The Department purchases its power through contracts with various power suppliers, including MMWEC. These contracts are subject to certain market factors. Based on current market conditions, the Department anticipates some stability to its power cost expenses over the next few years.

11. Contingencies

Numerous lawsuits may be pending or threatened against the Department, which arose from the ordinary course of operations, including actions commenced and claims asserted against it for property damage and personal injury, breaches of contract, condemnation proceedings and other alleged violations of law. The Department's attorney estimates that potential claims, not covered by insurance, resulting from such litigation, would not materially affect the financial statements.

Notes to Financial Statements Years Ended December 31, 2016

12. Implementation of new GASB Statements

During fiscal year 2016, the Department implemented the following GASB pronouncements:

- GASB Statement #72 Fair Value and Measurement, which is required to be implemented in fiscal year 2016. The Department has implemented this for the current year financial statements.
- GASB Statement #76 The Hierarchy of GAAP for State and Local Governments, which is required to be implemented in fiscal year 2016. The Department has implemented this for the current year financial statements.
- GASB Statement #77 Tax Abatement Disclosures, which is required to be implemented in fiscal year 2016. This statement had no impact on the Department's financial statements.
- GASB Statement #78 Pensions Provided Through Certain Multiple-Employer Defined Benefit Pension Plans, which is required to be implemented in fiscal year 2016. The Department has implemented this for the current year financial statements.
- GASB Statement #79 Certain External Investment Pools and Pool Participants, which is required to be implemented in fiscal year 2016. The Department has implemented this for the current year financial statements.

In future fiscal years, the Department will implement the following GASB pronouncements:

- GASB Statement #73 Accounting and Financial Reporting for Pensions and Related Assets that are not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68, which is required to be implemented in fiscal year 2017. The Department is currently evaluating the possible impact of this will have on its financial statements.
- GASB Statement #74 Financial Reporting for Post-Employment Benefits Plans Other than Pension Plans, which is required to be implemented in fiscal year 2017. The Department is currently evaluating the possible impact of this will have on its financial statements.
- GASB Statement #75 Accounting and Financial Reporting for Post-Employment Benefits Plans Other than Pensions, which is required to be implemented in fiscal year 2018. The Department is currently evaluating the possible impact of this will have on its financial statements.
- GASB Statement #80 Blending Requirements for Certain Component Units an Amendment of GASB Statement No. 14, which is required to be implemented in fiscal year 2017. The Department is currently evaluating the possible impact of this will have on its financial statements.
- GASB Statement #81 *Irrevocable Split-Interest Agreements*, which is required to be implemented in fiscal year 2017. The Department is currently evaluating the possible impact of this will have on its financial statements.
- GASB Statement #82 Pension Issues An Amendment of GASB Statements 67, 68 and 73, which is required to be implemented in fiscal year 2017. The Department is currently evaluating the possible impact of this will have on its financial statements.
- GASB Statement #83 Certain Asset Retirement Obligations, which is required to be implemented in fiscal year 2019. The Department is currently evaluating the possible impact of this will have on its financial statements.
- GASB Statement #84 Fiduciary Activities, which is required to be implemented in fiscal year 2019. The Department is currently evaluating the possible impact of this will have on its financial statements.
- GASB Statement #85 Omnibus 2017, which is required to be implemented in fiscal year 2018. The Department is currently evaluating the possible impact of this will have on its financial statements.
- GASB Statement #86 Certain Debt Extinguishment Issues, which is required to be implemented in fiscal year 2018. The Department is currently evaluating the possible impact of this will have on its financial statements.
- GASB Statement #87 *Leases*, which is required to be implemented in fiscal year 2020. The Department is currently evaluating the possible impact of this will have on its financial statements.

Town of Middleton Municipal Light Department

Required Supplementary Information Fiscal Year Ended December 31, 2016

<u>Town of Middleton Municipal Light Department's Proportionate Share of Net Pension Liability -</u> <u>Essex Regional Retirement System</u>

	<u>2016</u>	<u>2015</u>
Department's proportion of the net pension liability	<u>0.9974%</u>	<u>0.9663%</u>
Department's proportionate share of the net pension liability	<u>\$3,842,901</u>	<u>\$3,278,215</u>
Department's covered-employee payroll	<u>\$1,390,838</u>	<u>\$1,153,368</u>
Department's proportionate share of the net pension liability as a percentage of its covered-employee payroll	<u>276.3%</u>	<u>284.3%</u>
Plan fiduciary net position as a percentage of the total pension liability	<u>51.12%</u>	<u>52.27%</u>

<u>Town of Middleton Municipal Light Department's Schedule of Contributions - Essex Regional Retirement System</u>

	<u>2016</u>	<u>2015</u>
Contractually required contributions Contributions in relation to the contractually required contribution	\$ 288,945 (289,291)	\$ 251,202 (251,202)
Contribution deficiency (excess)	<u>(296)</u>	
Department's covered-employee payroll	\$1.390.838	\$ <u>1.153.368</u>
Contributions as a percentage of covered-employee payroll	<u>20.8%</u>	<u>21.8%</u>

Note: The above schedules are required for ten years. Additional years will be presented as they become available. These amounts were determined for 2016 as of December 31, 2016 and for 2015 as of December 31, 2014.